The End of Social Security Checks: The 2013 Transition to Electronic Payments

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National Elder Rights Training Project for the National Legal Resource Center. Sponsorship for this Webinar is provided by the National Consumer Law Center, $NCLC^{\circ}$

and a grant from the Administration on Aging.

NLRC

Providing Legal Support to the Aging Advocacy Network

- http://www.nlrc.aoa.gov/
- Collaboration developed by the Administration on Aging between the National Consumer Law Center, National Senior Citizens Law Center, American Bar Association Commission on Law and Aging, Center for Elder Rights Advocacy, and the Center for Social Gerontology
- See upcoming trainings, conferences, and webinars
- Request a training
- Request consulting
- Request technical assistance
- Access articles and resources



Presenter – Walt Henderson

- Director of the EFT Strategy Division at the Department of the Treasury's Financial Management Service.
- In this role, Walt manages the Treasury's Direct Express® Debit MasterCard® card program and the GoDirect direct deposit public education campaign for Social Security and other federal benefit payments.
- Walt has over 25 years of experience at the Treasury serving in a variety of positions related to cash management and federal payment policy and operations.



Presenter – Lauren Saunders

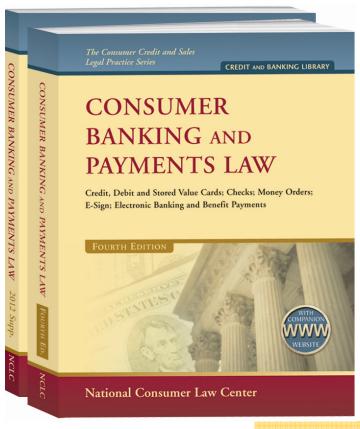
- Managing Attorney of the National Consumer Law Center's Washington, DC, office, where she handles legislative, administrative and other advocacy efforts in the financial services area.
- She has testified before Congress and contributes to several NCLC manuals, including Fair Credit Reporting, Fair Debt Collection, Foreclosures, and Consumer Banking and Payments Law.
- She previously directed the Federal Rights Project of the National Senior Citizens Law Center; was Deputy Director of Litigation at Bet Tzedek Legal Services in Los Angeles; and was an associate at the public interest firm Hall & Phillips.

Presenter – Margot Saunders

- Margot Saunders is currently "of counsel" to the National Consumer Law Center; she served as Managing Attorney of the Center's Washington office from 1991 to 2005.
- Margot represents the interests of the Center's lowincome clients in Congress on a range of consumer law matters, including predatory lending, payments law, electronic commerce, and other financial credit issues.
- She has provided expert testimony on numerous occasions to Congressional committees and federal agencies about the impact on low-income households of pending proposals.
- Additionally, Margot serves as an expert witness in consumer credit cases, specializing in credit math analysis and predatory lending issues.



For More Information on Electronic Payments, See NCLC's *Consumer Banking and Payments Law*



Definitive Legal
Treatises and Guides

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The Go Direct® Campaign

, 2012

Presented by Walt Henderson, Director

EFT Strategy Division
U.S. Department of the Treasury
Financial Management Service

The **Go Direct®** and **Direct Express®** logos, **Go Direct®** and **Direct Express®** are registered service marks of the U.S. Department of the Treasury, Financial Management Service (used with permission).





Electronic Federal Benefit Payments Now Required

- By March 1, 2013 all federal benefit check recipients are required by the U.S. Department of the Treasury to switch to an electronic payment.
- People newly applying for federal benefit payments must choose an electronic payment option **from day one**.







Which Federal Benefit Payments Are Impacted?

- Social Security Administration (Social Security and SSI)
- Veterans Affairs (VA)
- Railroad Retirement Board
- Office of Personnel Management
- Department of Labor (Black Lung)















Why Is Treasury Taking This Step Now?

- Electronic payments provide many advantages to federal beneficiaries and the American people:
 - Safe. No risk of lost or stolen checks.
 - Easy. No need to make a trip to cash or deposit a check.
 - Reliable. Money is on time, every time.
 - Cost Effective. American taxpayers will save \$1 billion over 10 years.









Two Treasury-Recommended Options







Direct Deposit to your Bank or Credit Union Account Direct Express®

Debit MasterCard®

Card





Direct Express® Card: High Satisfaction

- More than 3 million Americans safely and easily access their federal benefit payments with the Direct Express[®] card.
- Surveys show the satisfaction rate among cardholders is very high – around 95 percent.
- 93 percent of cardholders say they are likely to recommend the card to others







How to use the Direct Express® Card

- With the Direct Express® card, cardholders can:
 - Make purchases buy things anywhere Debit MasterCard® is accepted.
 - Get cash back request cash back at the register when making purchases.
 - Pay bills pay bills online or by phone if the merchant accepts
 Debit MasterCard[®].
 - Get free notices sign up to get deposit alerts by text, phone or email.







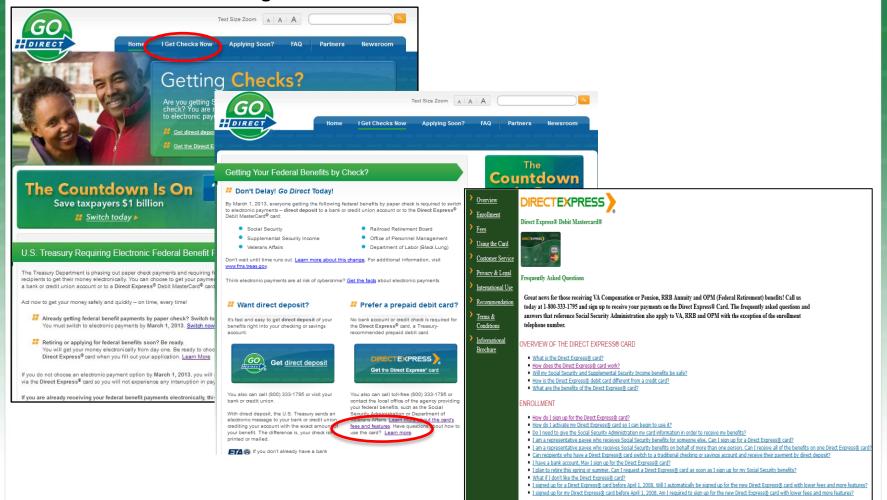






Direct Express® Card: Learn More

www.GoDirect.org







Direct Express® Card ATM Locator







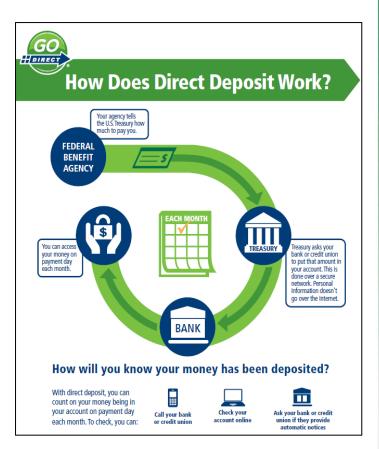




Financial Education Materials Available

Videos and fliers on these topics:

- How will I know my money has been deposited?
- How does direct deposit work?
- Are electronic payments safe?
- How can I use my
 Direct Express[®] card?







Switching to Electronic Payments: Fast, Easy and Free



Friendly staff at the U.S. Treasury Electronic Payment Solution Center are waiting to help people make the switch at (800) 333-1795.

People can also switch online at www.GoDirect.org.







What do People Need to Know?

- For direct deposit, they will need:
 - Most recent federal benefit check
 - Social Security number or claim number
 - Account type (checking or savings)
 - Account number
 - Financial institution's routing transit number
- For the **Direct Express**[®]
 card, they need:
 - Most recent federal benefit check







Go Direct® Public Education Campaign

The Treasury Department raises awareness through:

Partners

Media outreach and PSAs

Materials and website

Social media

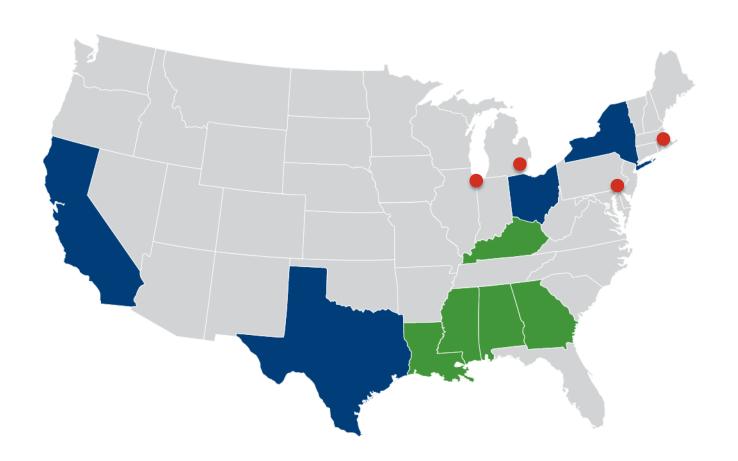
Check inserts







Campaign Outreach Focus Areas







Go Direct® Campaign Partners

More than 1,200 Financial Institution Partners

Wells Fargo

Bank of America

JP Morgan Chase

PNC

Amalgamated Bank – NY

First Citizens Bank and Trust - NC

First Convenience Bank/ First

National Bank - TX

More than 600 Community-Based Partners

Aging Organizations

AARP

National Association of Area Agencies on Aging

NC AARP

NYC Department for the Aging

Disability Organizations

Arc of the United States

Easter Seals

Chicago Mayor's Office for People with Disabilities

Disability Network of MI

Community Non-Profits

Community Action Partnership

American Red Cross

Asian-American Family Services, Houston

St. Barnabas Senior Services, L.A.

American Red Cross, NC

Law Enforcement & Crime Prevention

National Sheriff's Association

National Crime Prevention Council

Citizen's Crime Watch of Miami-Dade County

Chicago Police Department

Government

FDIC

IRS

US Conference of Mayors

City of Dallas

IL Office of the State Treasurer





Spread the Word. Get Involved!

- Your organization is in an ideal position to spread the word and help people take action. It's easy!
 - ▼ TELL people you serve about this important change and how it will impact their lives.
 - ✓ **SHARE** details about what they need to know to sign up for electronic payments.
 - ✓ **URGE** them not to wait until it's too late sign up now!





Order Free Go Direct Materials

- Fliers and Posters to display in your facilities and hand out to the people you serve.
- Newsletter copy and Brief Tips to share in your newsletter, on your website or social media sites.
- Instructional videos about how to make the switch online or over-the-phone and how electronic payments work.
- **Web banners** to post on your Web site to link to GoDirect.org.







EFT Final Rule - Waivers

- Payment by EFT is not required under the following circumstances
 - Anyone over the age of 90 before May 1, 2011 and also receiving payment by check on March 1, 2013
 - Where the Direct Express® card is not available
 - For individuals not eligible for the Direct Express[®] card because the card has been suspended or cancelled
 - Hardship waivers
 - Remote geographic location
 - Mental Impairment
 - Individuals requesting a hardship waiver must complete the FMS 1200W form and have it notarized
 - Less than 1900 individuals have requested a waiver form
 - Only 485 individuals have submitted a waiver request to Treasury for approval





Payments to Skilled Nursing Facilities

- Nursing facilities serve as rep payee for many of their residents
- Nursing facilities need payment information to credit EFT payments to the correct resident
- SSA/SSI/RRB EFT payments to rep payees use the PPD plus format with addenda
 - Addenda includes name and SSN of resident
 - FMS is encouraging FIs to make this information available to nursing facility customers to support Treasury's EFT efforts
- Recent update to 31 CFR Part 210 permits Federal benefit payments to nursing facilities' Resident Trust Accounts
 - Provides convenience to residents and nursing facilities
 - Resident Trust Accounts must comply with strict Federal regulations that protect the resident and their funds
- FMS is working with the American Health Care Association to inform nursing facilities of the EFT requirement and to assist these facilities' and their residents with the conversion from check to electronic payments
 - FMS is discouraging the use of prepaid cards because they are not conducive to an institutional setting





Identity Theft Reports

- Scammers are increasingly persuading seniors and other vulnerable individuals to provide their personal information, such as their Social Security and bank account numbers, in response to phone solicitations.
- Reports of benefit payments re-directed from Direct Deposit to prepaid cards as a result of lottery and other scams.
- Important for victims to immediately contact the Federal benefit agency if they suspect a change in a Direct Deposit.
- Always protect personal information, never give out information to unverified sources
- <u>www.stopfraud.gov</u> is an excellent resource
- Identity theft cases can be reported to the Federal Trade Commission at 1 (877) ID-THEFT





EFT Fraud Mitigation Efforts

- FMS has strengthened its authentication controls for Direct Express[®] enrollments
- Worked with NACHA on an Operations Bulletin to financial institutions making them aware that institutions initiating erroneous/fraudulent enrollments resulting in a loss to the Government would be held liable.
- FMS is working through the Network Branded Prepaid Card Association (NBPCA) to encourage prepaid card issuers to implement stronger identity verification controls.
 - Two large prepaid card issuers have implemented additional controls to strengthen their authentication procedures
 - Initial data shows that these measures have reduced fraud
- Recurring meetings between the NBPCA, FMS, prepaid card issuers, and the Federal benefit agencies to provide a venue for communicating issues relating to prepaid card enrollment fraud.
- FMS is analyzing payment data to identify trends where prepaid card fraud may be suspected
 - These results have been shared with benefit agencies' OIG officials, agency payment officials and representatives from FINCen for further research.





QUESTIONS?

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December 5, 2012

Lauren Saunders
Margot Saunders
National Consumer Law Center



A Few Notes on Waivers

- Rep Payees themselves must satisfy the waiver requirements.
- Waivers difficult to request or obtain:
 - Requests must be made in writing to Treasury
 - With a *certification* regarding the need for the waiver
 - Notarized
- Let us know about special circumstances that should permit a waiver.



Consider Opening a Bank Account for Direct Deposit

- New garnishment protections.
- Old ChexSystems problems may no longer disqualify people from opening an account.
- Bank On programs, many credit unions and some banks have second chance or checkless checking accounts.



But Problems with Bank Accounts Remain

- Overdraft fees: Don't opt-in!
- Bank payday loans: Stay away!

Wells Fargo: "Direct Deposit Advance"

US Bank: "Checking Account Advance"

Fifth Third: "Access Now"

Regions: "Regions Ready Advance"

Bank of Oklahoma: "FastLoan"

Guaranty Bank (WI, IL, MN): "Easy Advance"

Monthly, other bank fees going up.



Garnishment Rule

- Vastly strengthens protections for exempt federal benefits deposited into bank accounts and subaccounts (prepaid cards)
- Applicable to state and federal banks and credit unions
- Requires procedure in every case in which bank receives a garnishment order



Funds Protected by Garnishment Rule

- Protects federal exempt benefits:
 - Social Security
 - -SSI
 - Veterans Benefits
 - Railroad Retirement and Railroad Unemployment Benefits
 - Federal Employee Retirement
- Does not protect:
 - Military pay or retirement benefits
 - Coast Guard payments
 - Other federal agencies (i.e., federal wages)



Federal Debts, Child Support, Alimony

- Garnishment orders from the <u>federal</u> <u>government</u> (i.e., taxes, federally guaranteed student loans) or <u>state child support</u> <u>enforcement agencies</u> are <u>not</u> covered by the rule (may be garnished).
- Garnishment orders from <u>private</u> child support or alimony collectors <u>are</u> covered and are treated as any other debt. (Such orders must be served on government and proceed by offset.)



Process if Garnishment Order Served on Bank

- Is required notice from federal agency or state child support agency included?
- If "yes," garnishment proceeds without protections for federal funds in the account.
 - no protections against garnishment from state child support agencies, and the entire amount in the account can be seized.
 - We hope to change this as it applies to child support agencies' garnishment of SSI benefits.



Garnishment rule process (cont.)

- Were exempt Federal benefits electronically deposited in this account in last two months?
 - If "no," garnishment proceeds normally under state law.
 - If not deposited electronically, no automatic protection.
- If "yes," bank calculates "protected amount," the lesser of:
 - All exempt benefits electronically deposited into that account in the previous 2 months, or
 - The balance of the account on the day the review is conducted.



CONSUMER

Access to Protected Funds

- The bank <u>cannot freeze</u>, or otherwise restrict the account holder's "full and customary" access to the protected amount.
 - Bank is required to provide the same degree of access to the account as before.
- Bank sends Notice describing what happened, how consumer can protect exempt, but seized, funds.
- Bank is protected from liability for contempt citations, penalties, or other action by creditor. NCLC[®]

No Court Process Required for Protected Funds

- Self-executing: debtor not required to do anything.
- Creditor cannot challenge the exempt status of any funds within the protected amount.
- Debtor can follow state procedures to protect exempt funds that have been seized.
- Continuing garnishments prohibited against accounts with protected amounts in them.
- Repeat servings of the same garnishment order NCLC® are to be ignored by bank.

Comingled Funds or Accounts, Older Payments

- Commingled funds and co-owners make no difference on protected status of funds.
- No cap on amount of benefits protected
- Determination is entirely based on <u>sum of</u> <u>exempt benefits deposited into each account</u> <u>within 2 months</u>
- Lump sum payments protected only if deposited electronically within 2 month period.
- No protections for funds transferred from another account.



Scenario

- Monthly \$1500 SSA benefit deposited on 5th
- Left over funds from SSA lump sum deposited 1 year ago of \$4000
- Monthly deposit of state pension of \$350
- Garnishment order comes in October 10
- Recipient has spent \$550 so far that month
- => Balance is \$5,300 (\$1500+\$4000+\$350-\$550)



Determining Protected Amount

- Look back 2 months from date garnishment order received
 - Here, lookback begins October 12, back to August 12
 - Two months of SS benefits deposited (Sept 5 and Oct. 5)
- Protected amount is the lesser of 1) the sum of federal benefits electronically deposited in account in two months, or 2) the amount in the account. Here that is \$3,000
- Difference between balance (\$5,300) and protected amount (\$3,000) will be seized to satisfy garnishment NCLC® order: \$2,300 seized by bank



Process to Seize Funds

- Bank garnishment fee of \$100 is subtracted from the un-protected funds.
- \$2,200 is seized to satisfy garnishment order.
- Recipient is provided a notice from the bank informing her of protected amounts, seized amounts, and state procedures to claim exemptions in seized funds.



CONSUMER

CENTER®

Other Protections for Funds Beyond "Protected Amount"

- Under most state laws, pension funds are exempt from garnishment.
- Lump sum SSA distribution retains protection under Section 407.
- Recipient can use state court procedure to obtain release of seized funds.
- It is not clear whether she will be able to obtain release of bank's garnishment fee.
- Bank's garnishment fee cannot be taken from protected funds, but Treasury Rule does not prohibit its seizure from exempt funds, just from protected funds.

Impact on State Laws

- Weaker state laws are preempted (such as those with ongoing garnishment orders)
- Stronger state laws are to be honored
 - Pennsylvania protects first \$10,000 of any account containing exempt benefits
 - California protects up to \$2,700 of directly deposited SS benefits
 - NY protects flat \$2,500 within 45 days



Questions on garnishment process?

Next: Prepaid cards



Deposits to Accounts Not in Beneficiary's (or Rep Payee's) Name

- The only subaccounts eligible:
 - Prepaid cards.
 - Nursing homes.
 - Religious orders.
- Treasury cracked down on illegal master/ subaccounts.
 - let us know if you see any



Two Prepaid Card Options

Direct Express Card

 Privately selected prepaid card (available at some banks, drug stores, markets, WalMart, AARP, etc.)



Direct Express Card

Pros:

- Very few fees.
- Wide ATM network.
- Customer service trained for this population.

Cons:

- Cannot deposit other funds.
- No bill payment feature (but can use online as a debit card).
- \$0.90 ATM fee after the first withdrawal each month.





The Only Fees on Direct Express Card

\$ 0.90	ATM fee, after the first free withdrawal per deposit (plus surcharges)
\$ 0.75	Automatic monthly paper statement
\$ 1.50	Automated telephone (IVR) transfers to another account
\$ 4.00	Replacement card after one/year
\$13.50	Expedited delivery of replacement card
\$ 3.00	International ATM withdrawals
3%	International purchases/withdrawals NCLC®

NATIONAL CONSUMER LAW CENTER®

Tips on Direct Express Card

- Ways to access <u>cash without fees</u>:
 - at network ATMs (once per deposit)
 - cash-back from a purchase
 - at teller window at any MasterCard bank.
- Sign up for <u>free deposit and low balance</u> <u>alerts</u> by telephone, email or text message
- Sign up for <u>paper statements</u> (\$0.75/mo)



PayPerks Financial Literacy Program for DirectExpress cardholders

Postcards to Existing Cardholders



Inserts in Card Fulfillment Packs





Private Prepaid Cards Now Eligible for Federal Direct DepositsWith Conditions

- FDIC insurance on pass-through basis to consumer (AmEx Bluebird card ineligible)
- Comply with EFTA/Regulation E (i.e., dispute rights but no automatic statements).
- No line of credit or loan agreement triggering automatic repayment.



No Lines of Credit Triggering Automatic Repayment

- Protects SS/SSI from payday loans.
 - Tell us about any cards with credit features!
- Might prohibit overdraft fees on prepaid cards.
 - But Netspend ACE Cash Express card has optin overdraft "protection" (can add \$15-\$45/mo to cost of card).
 - Tell us about any overdraft fees on prepaid cards receiving federal payments.



What You Can Do to Help

- <u>Identify</u> seniors, vets, individuals with disabilities still getting paper checks.
- Inform them of the need to set up electronic payment, their options, how each option works.
- Help them set up direct deposit, get on the Direct Express Card, or open a bank or credit union account.
- Troubleshoot: let us know about issues, problems that need to be address.



For More Information

NCLC.org (fact sheet, other information)

- -Issues
- -Other Consumer Protection Issues
 - -Protection of Exempt Public Benefits

http://www.nclc.org/issues/protection-of-exempt-public-benefits.html

Electronic payment rule:

31 C.F.R. § 208

Garnishment rule:

31 C.F.R. § 212





QUESTIONS?

